

Provision of EDP data to Eurostat in the context of the Stability and Growth Pact



Eurostat

- Eurostat is the statistical office of the European Commission
- Directorate D is the GFS and EDP directorate

D1 – EDP methodology and geographical units
D2 + D3 – Geographical EDP units
D4 – Government finance statistics and Risk



EDP: A long, evolving process

- \rightarrow in the beginning, 1998, when Eurostat was asked to assess EDP data for deciding who should enter into the Euro-zone
- \rightarrow only 4 EDP tables
- \rightarrow no questionnaire related to EDP
- → no supplementary tables on government interventions to support financial institutions
- → no annual questionnaire on government controlled entities classified outside general government
- \rightarrow no data collection on contingent liabilities and potential obligations
- \rightarrow no Manual on Government Deficit and Debt
- \rightarrow ESA 79 in place
- \rightarrow no reservations on the quality of data
- \rightarrow no quarterly data
- \rightarrow no formalised question-answer process to request clarification
- \rightarrow 4 operational officials for EDP for 15 countries



EDP: A slow, painful process

- \rightarrow gradual
- \rightarrow slow increase of resources
- → additional information sent by Member States (qualitative)
- → increased amount of data (quantitative)
- → EDP Manual + interpretation of rules
- \rightarrow right to put reservations \rightarrow focused attention of Member States
- \rightarrow guidance notes of Eurostat
- → press releases
- → **now**: <u>Regulation 1173/2011 (see later)</u>



Important moment for Eurostat $\rightarrow 1^{st}$ reservations on the quality of data submitted by Member States

- \rightarrow 1st time in March 2002
- → Greece: share convertible bonds
- → Portugal: capital injections
- → Austria: tax revenues

September 2002:

- → Greece: several issues
- → Italy: securitisation questions

November: special press release for Greece

→ *debt* assumptions/capital injections/share convertible bonds



Eurostat has the authority to provide official EDP statistics.

Regulation $479/2009 \rightarrow$ such statistics on deficit and debt are provided by Eurostat.

Regulation 479/2009 sets definitions of deficit and debt as well as norms regulating transmission of such statistics to Eurostat (EDP tables, EDP questionnaire, date of notification, etc.).



Regulation 479/2009 also fixes rules for methodological missions

- \rightarrow carried out when fundamental problems affecting quality of debt and deficit statistics
- \rightarrow already carried out twice to Greece
- \rightarrow MS have obligation to assist Eurostat
- \rightarrow EFC and other statistical bodies informed



In the past, Eurostat has expressed its reservation on the quality of the data reported by MS

- → most notorious case Greece, but also many others (PT, IT, RO, IRL, BE, AT, etc.)
- \rightarrow most recent: HU, BE, LU
- \rightarrow reservation is made public via a press release
- → also: Eurostat has power to change directly the figures reported by MS (amendment)
- → most notorious case: FR (capital injections in railway company) pushed deficit over 3% limit

Eurostat can also carry out methodological visits in MS



Origin of enhanced powers of Eurostat

Two most known reports from Eurostat: Greece 2004 and 2010

2004 : 12 issues for which debt and deficit figures were incorrect

→ Commission asked for more powers for Eurostat in order to avoid further cases, but powers denied by Council

From 2005 to 2009: Eurostat did not validate GR figures at least once a year

2010 : New Eurostat report on Greece, deficit at 15.4% of GDP \rightarrow GR locked out of financial markets



Regulation 1173/2011 on the effective enforcement of budgetary surveillance in the euro area

 \rightarrow applies to countries in the euro zone

 \rightarrow there is a statistical component



Regulation 1173/2011

Commission can recommend to Council to impose fine on MS that intentionally or by serious negligence misrepresents deficit and debt data

- → formal investigation by the Commission with the assistance of MS
- → delegated act: criteria establishing amount of fine, procedures for investigation, detailed rules of procedures



Latest developments

Recently: cases being investigated by Eurostat or by national authorities concerning regions

- \rightarrow autonomous region of Valencia
- \rightarrow region of Salzburg



 \rightarrow MS has to provide NSI with all information necessary to establish correct debt and deficit statistics

 \rightarrow It is an obligation of political authorities



Disagreements between Eurostat and NSIs solved by

- \rightarrow dialogue
- \rightarrow methodological clarifications
- \rightarrow reservations on quality of data
- \rightarrow CMFB consultations
- \rightarrow court cases: Eurostat brought 3 times in front of European Court of Justice by:
 - Belgium
 - Autonomous Community of Madrid (twice)

Eurostat never lost a case



Authority for EDP reporting in PL

GUS responsible for EDP notification reporting, EDP methodology, compilation of EDP and ESA figures (except debt and forecasts) and bilateral discussion with Eurostat



Why are we also here?

- \rightarrow It is very important that GUS has access to <u>all</u> information needed
- → Stress: situation has radically changed in last years due to regulations mentioned



Present situation for PL

A number of issues are being discussed:

- Classification of the Polish Development Fund
- Transactions carried out by the Polish Development Fund
- Classification of entities and transactions carried out in the context of particular projects, such as classification of the National Housing Fund and the "*Mieszkanie+*" programme
- Restructuring of the coal mine sector
- PPP projets, sale and leaseback operations carried out on behalf of government, etc.



As a conclusion:

We would like to raise the attention of the central and local authorities in this framework

- → missing data and timely and precise information shall be provided to GUS
- \rightarrow when in doubt, ask GUS

Thank you for your attention